Weekly

Compilation

of

PRESIDENTIAL DOCUMENTS

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WEEKLY COMPILATION OF

PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Service, General Services Administration, Washington, D.C. 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding week.

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Week Ending Friday, December 19, 1980

Appropriations Bill for the Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies

Message to the House of Representatives Returning H.R. 7584 Without Approval. December 13, 1980

To the House of Representatives:

I am returning without my signature H.R. 7584, the State-Justice-Commerce Appropriations Act of 1980. A provision in this Act, the Helms-Collins Amendment, would impose an unprecedented prohibition on the power of the President of the United States and the Attorney General to seek a particular remedy in the Federal courts that in some cases may be necessary to ensure that our Constitution and laws are faithfully executed.

Throughout my Administration, I have been committed to the vigorous enforcement of the Fourteenth Amendment to our Constitution and of our civil rights laws. They are the backbone of our commitment to equal justice. All Americans are the beneficiaries of over two decades of progress since the Supreme Court upheld the constitutional right of all races to equal educational opportunity and the Congress passed landmark civil rights legislation to end discrimination in voting, housing, employment, education and public accommodations. We should not turn back the clock to an era when the Department of Justice stood passive and the entire burden of seeking a remedy for the infringement of constitutional rights fell on the victims of discrimination themselves.

I have often stated my belief that busing should only be used as a last resort in school desegregation cases. But busing even as a last resort is not the real issue here. The real issue is whether it is proper for the Congress to prevent the President from carrying out his constitutional responsibility under Article II to enforce the Constitution and other laws of the United States.

The precedent that would be established if this legislation became law is dangerous. It would effectively allow the Congress to tell a President that there are certain constitutionally-mandated remedies for the invasion of constitutional rights that he cannot ask the courts to apply. If a President can be barred from going to the courts on this issue, a future Congress could by similar reasoning prevent a President from asking the courts to rule on the constitutionality of other laws and the constitutional necessity of other remedies upon which the President and the Congress disagree. That would be a most undesirable interference with the constitutional separation of powers.

For any President to accept this precedent would gravely encroach on the powers of his office. I have a responsibility to my successors and to the American people not to permit that encroachment to

take place. I intend to discharge that responsibility to the best of my ability.

JIMMY CARTER

The White House,
December 13, 1980.

NOTE: The House of Representatives reconsidered H.R. 7584 on December 13, and the bill was referred to committee.

White House Conference on Coal Exports

Remarks to Industry Representatives. December 15, 1980

First of all, I want to welcome all of you to the White House to a very important conference. This is a labor of love for me.

One of the major commitments that I had when I began my own campaign for President several years ago was to try to evolve for my country a national energy policy that would help us to reduce our excessive dependence on imported oil. We've made good progress with a very farsighted and courageous Congress, and I think the other nations in the world are also realizing that we are quite vulnerable so long as we have no substantive alternatives to a dependence on an uncertain supply of oil from the Persian Gulf region. We don't want to break away completely from the purchase of this OPEC oil, but at least we've got to lessen the competition for limited supplies of oil, help to restrain the price to hold down inflationary pressures, and to give us security with alternative supplies of energy.

Today we have assembled here buyers, for whom we are thankful, the producers, for whom we are thankful, also those who are involved in transportation. Leaders in government are also present, because this is a continuing program that will require the removal of obstacles that have existed in the past to the production and the exporting and the use of coal in our own country.

National security is, of course, paramount for all those who hold public office, and I consider an adequate national and international energy policy to be vital our Nation's security. When I was at the economic summit in Venice earlier this year, the main subject that addressed us in economic matters was how to change our commitment concerning energy in the future.

One of the goals that all of us set, the other seven leaders of the Western nations and myself, was first of all to reduce the amount of energy expended in total terms compared to economic growth that each nation experienced—in other words, to have a more efficient use of all kinds of energy collectively; secondly, to reduce the percentage of our total energy used, which was comprised of oil, from 51 percent, 53 percent, down to about 40 percent—all these goals by 1990; third, to reduce in real terms the total amount of oil that all the nations consumed; and, of course, additionally, to increase the amount of alternative forms of energy to be developed, both the advanced forms of energy, the more exotic ways to use solar energy, magneto hydrodynamics, and the use of fuels derived from the Sun indirectly from growing crops, and perhaps even the use, in an increasing degree, of waste products to produce consumable energy, methane and other products. These obviously are important goals, but I think the root of every measure of substantive progress, at least in our country, is coal.

Many Americans were surprised this year to find that we have set a record in this country this year in the production

of coal. Our Nation will produce about 800 million tons of coal in 1980. Our country has never produced 17 million tons of coal in 1 week before, but this year 18 different weeks, we have produced more than 17 million tons of coal. A lot of that's because of the new energy policy. A lot of that is because of an awakening interest in reducing oil imports. But I would say one of the major elements that has made it possible for this sustained high production has been the good relationship between management and labor.

Historically in our country, ever since even before Harry Truman's time, the coal industry has been plaqued with excessive disruption in sustained coal production because of wildcat strikes and the inability of management and labor to work together toward long-range common problems. That has been changed. And I'm very grateful for it, because it not only gives management and labor a better prospect for future profits and future income for working families, it also enhances the opportunity for labor and management to work together harmoniously other than the times in the past when difficult controversial contracts were being negotiated. Now labor and management, government, buyers, sellers, transporters can work together, as in this conference, to make sure that the supplies of coal are adequate, that they are sure and dependable, and that prices are kept reasonable.

The last thing I'd like to say is this: We have great opportunities in foreign countries for the sale of American coal. We want our coal to be of high quality. We want it to be delivered on time. We want the supply to be certain. We want the prices to be reasonable, and we want there to be a good relationship between the purchasers of American coal and the American suppliers. These goals are not impossible to achieve. We feel that by 1990, in Europe alone, there is an excellent opportunity for more than tripling the purchase of American coal. Total imports will increase that much, and in Japan and other nations in the western Pacific, imports of coal will very likely increase by 700 percent during the next 10 years.

American suppliers cannot take this market for granted. We, in this country, are going to have to work hard; we're going to have to be highly competitive with other suppliers; we're going to have to give good service. We've already made plans under my administration for the next administration to expedite decisions to be made on increased dredging of American ports and improving the transportation system to get coal from the mines to the ports themselves. The rapidly increasing demand for coal has proven vividly to us that the transportation and loading facilities in our country have to be improved. I don't think anyone in a position of authority in this country doubts that any longer.

We welcome the investment by foreign buyers in this improvement in transport, loading, and handling facilities. And we believe that the American laws that protect the interest of members of a contractual arrangement are as good as those anywhere in the world to make sure that when a contract is made for the delivery of coal to a foreign buyer, that the foreign buyer will be adequately protected. We are very much interested in improving this protection, which is already existent.

Well, let me say again that I deeply appreciate this group coming to the White House area here to discuss one of the very important elements of national and international existence. And I think what we have done in the last 3 or 4 years to prove to the world not only the present value of

coal but to the greatly enhanced potential value of coal in years ahead has been very beneficial indeed.

You have a large responsibility on your hands, because you represent not only our own Nation's interests and its national energy policy but also the interests of the free world and making sure that all varied forms of energy can be used to the maximum in most efficient degree possible. These are some of the points I wanted to make to you.

Again, I'm deeply grateful to those leaders in this room who have made it possible for us to make the progress we have so far, and I turn over the program now to you for a very beneficial interrelationship among one another, because we share a mutual opportunity and the mutual advantages to the enhanced production, consumption in this country and export of our precious American coal to foreign buyers in the years ahead.

Thank you very much.

NOTE: The President spoke at 2:30 p.m. in Room 450 of the Old Executive Office Building.

National Commission on Student Financial Assistance

Appointment of Robert J. McKenna as a Member. December 15, 1980

The President today announced that he will appoint Robert J. McKenna, of Newport, R.I., to be a member of the National Commission on Student Financial Assistance.

McKenna is an associate professor of political science and director of college and community relations at the Newport College. He is a Rhode Island State senator and serves on the Senate Health, Education and Welfare Committee. McKenna was selected Outstanding Educator in America in 1970 and is active in postsecondary education matters.

Census Statistics on Legal Immigrants

Executive Order 12256. December 15, 1980

By the authority vested in me as President of the United States of America, I hereby determine that States, counties and local units of general purpose government have been significantly affected by major population changes within the meaning of Section 118 of Public Law 96–369 if there reside within such jurisdictions at least fifty legal immigrants from Cuba or Haiti who arrived between April 1, 1980, and September 30, 1980. Pursuant to Section 118 of Public Law 96–369 and other applicable law, it is hereby ordered as follows:

1–101. The Bureau of the Census shall designate, as of September 30, 1980, those affected States, counties, or local units of general purpose government described above and shall supply estimates of the total number of such Cuban and Haitian immigrants to the President and to all departments and agencies of the Executive Branch which administer laws which authorize benefits according to population or population characteristics. The Bureau of the Census and the Department of Commerce shall designate the estimates so supplied as official statistics.

1–102. Beginning with fiscal year 1981, all departments and agencies of the Executive Branch shall utilize the estimates furnished under Sec. 1–101 for all formulas affecting the allocation of funds in the administration of laws distributing benefits according to population or other

population characteristics, unless such utilization would be contrary to law.

1–103. The Bureau of the Census shall supply the estimates required by Sec. 1–101 for States within 30 days of the issuance of this Order and shall supply all other estimates as soon as is practicable.

1–104. To the extent permitted by law, all departments and agencies of the Executive Branch shall cooperate with the Bureau of the Census in discharging the functions under this Order.

1–105. This Order shall expire when the Bureau of the Census issues 1981 population estimates.

JIMMY CARTER

The White House,
December 15, 1980.

[Filed with the Office of the Federal Register, 2:07 p.m., December 16, 1980]

NOTE: The Executive order was announced by the White House Press Office on December 16.

International Security and Development Cooperation Act of 1980

Statement on Signing H.R. 6942 Into Law. December 16, 1980

Today I am signing H.R. 6942, the International Security and Development Cooperation Act of 1980. This act authorizes appropriations for fiscal year 1981 security and development assistance programs and related activities and makes certain substantive changes in the statutory standards, procedures, and requirements governing such programs.

The programs and activities made possible by this legislation are vital to United States foreign policy interests. They are our principal means of helping our friends and allies meet their defense needs and of contributing to the economic development of countries less favored than our own.

In requesting these authorizations, my administration drew the attention of the Congress to the fact that the legislation governing these programs is sadly in need of reform. Over the years, this legislation has grown increasingly complex and cumbersome. In many cases, it has made it more difficult for the United States to respond promptly and effectively to unforeseen emergencies and to changes in international circumstances. As a result, we proposed several carefully selected changes to the law. While the bill that I am approving today differs in a number of respects from the proposals put forth by the administration, I am nonetheless pleased to note that the Congress has responded to my concern over the rigidity of the statutory bases for our security and development assistance programs.

Nevertheless, I am seriously concerned about sections 107 and 202 of H.R. 6942. Section 107 amends section 36(c) of the Arms Export Control Act to permit the Congress to disapprove, by adoption of a concurrent resolution, proposed major commercial exports of defense articles and services to any country except NATO members, Japan, Australia, and New Zealand. This provision conflicts with Article I, section 7 of the Constitution, which states that legislative measures having the force and effect of law must be presented to the President for approval. Because of its potential for involving the Congress in the day-to-day implementation of the law, this responsibility was allocated solely to the President under the Constitution. Moreover, this is the first time that the Congress has sought to impose such a legislative veto on private transactions regulated by the Arms Export Control Act. Not only will this veto power inject an unnecessarily disruptive element into legitimate

commercial enterprise by subjecting proposed exports to disapproval even after they have been approved by the executive branch, but it may also erode the position of U.S. industry abroad and cause legal action to be taken against the U.S. Government should the Congress disapprove a proposed export.

Section 202 extends the Congress authority to disapprove, by concurrent resolution, the use of economic support funds for the Middle East.

While I am signing H.R. 6942 into law because of its overall importance to the foreign policy and national security of the United States, I must express my deep reservations about sections 107 and 202. My action today does not mean that I accept the constitutional validity of these provisions.

The ultimate importance to the United States of our security and development assistance programs cannot be exaggerated. The programs and activities provided for in H.R. 6942 will enable the United States to continue its contribution to the achievement of a secure and stable world.

NOTE: As enacted, H.R. 6942 is Public Law 96–533, approved December 16.

Federal-State-Local Government Funding Simplification

Statement on Signing S. 1835 Into Law. December 16, 1980

I have today signed into law S. 1835, which extends for 5 more years the authority of the Joint Funding Simplification Act of 1974.

I am pleased that the Congress has continued this authority to assist State and local governments obtain and use Federal assistance from a number of Federal programs in a more coordinated and simplified process.

In the past 5 years, for example, the joint funding process has assisted the States of Arizona, Kentucky, and Rhode Island, along with a number of cities, regional organizations, counties, and Indian tribal governments to develop or improve service delivery and economic and community development programs.

Joint funding is a proven management tool that has enabled the Federal agencies and State and local governments to work together to reduce administrative paperwork and achieve a more timely delivery of funds to meet the needs of our people.

I urge both the Federal agencies and State and local governments to take full advantage of the joint funding authority.

NOTE: As enacted, S. 1835 is Public Law 96–534, approved December 16.

Federal Insecticide, Fungicide, and Rodenticide Act Extension

Statement on Signing H.R. 7018 Into Law. December 17, 1980

I have today signed H.R. 7018, a bill to extend the Federal Insecticide, Fungicide, and Rodenticide Act until September 30, 1981.

In approving this bill, I want to emphasize my view, and that of the Attorney General, that section 4 is unconstitutional. Section 4 purports to allow Congress to disapprove agency regulations issued under the Federal Insecticide, Fungicide, and Rodenticide Act by a concurrent resolution not submitted to the President for his approval. For that reason, section 4 violates Article I, section 7 of the Constitution. Relatedly, section 4 violates the constitutional separation of powers by

purporting to give Congress a role in administering substantive statutory programs. In accordance with my June 21, 1978, message to Congress, the executive branch will treat section 4 as a "report and wait" provision and will not consider a congressional expression of disapproval under section 4 to be legally binding.

NOTE: As enacted, H.R. 7018 is Public Law 96–539, approved December 17.

Commission on Presidential Scholars

Appointment of Moctesuma Diaz Esparza as a Member. December 17, 1980

The President today announced the appointment of Moctesuma Diaz Esparza, of Los Angeles, as a member of the Commission on Presidential Scholars.

Esparza is a producer of award-winning films and vice president of the Euclid Foundation. He is a member of the Los Angeles Bicentennial Committee and served on the National Endowment for the Humanities Review Panel on Public Media.

National Highway Safety Advisory Committee

Appointment of Nicholas Figueroa as a Member. December 17, 1980

The President today announced the appointment of Nicholas Figueroa, of New York City, as a member of the National Highway Safety Advisory Committee.

Figueroa is deputy commissioner in charge of trials with the New York Police Department and a former assistant U.S. attorney for the Southern District of New York.

Modification of Tariff Schedules

Memorandum From the President. December 17, 1980

Memorandum for the United States Trade Representative

I have signed into law an Act "To approve and implement the protocol to the trade agreement relating to customs valuation, and for other purposes" (P.L. 96–490). That action enables you to exercise delegated authority to accept for the United States the Protocol to the Agreement on Implementation of Article VII of the General Agreement on Tariffs and Trade. Following such acceptance, that portion of the above-mentioned Act implementing the Protocol may become effective when the European Economic Community also implements the Protocol. I hereby delegate to you the authority to make that determination as required by section 2 of the Act.

This document shall be published in the FEDERAL REGISTER.

JIMMY CARTER

[Filed with the Office of the Federal Register, 10:45 a.m., December 18, 1980]

Modification of Tariff Schedules

Proclamation 4809. December 17, 1980

PROCLAMATION TO MAKE EFFECTIVE THE AMENDMENTS OF SECTION 3(b) OF PUBLIC LAW 96–490 AND FOR OTHER PURPOSES

By the President of the United States

A Proclamation

1. Proclamation No. 4768 of June 28, 1980, implementing the Customs Valuation Code, made numerous changes to the

Tariff Schedules of the United States (TSUS) (19 U.S.C. 1202) and established staged reductions in the rates of duty proclaimed therein, pursuant to the General Agreement on Tariffs and Trade and other trade agreements.

2. Pursuant to the authority of sections 503(a)(1) and 503(a)(2)(A) of the Trade Agreements Act of 1979 (93 Stat. 251), and by Proclamation No. 4768, I designated certain articles, identified by specific TSUS item numbers, to receive advanced staging of reductions in the rates of duty applicable to such items.

3. Section 3 of the Act to Approve and Implement the Protocol to the Trade Agreement relating to Customs Valuation, and for Other Purposes (Public Law 96–490 of December 2, 1980) made a number of technical amendments to schedule 4 of the TSUS and authorized the President to proclaim the effective date for certain of those amendments.

4. In order to continue the previously proclaimed staged reductions and the provisions for advanced staging established pursuant to sections 503(a)(1) and 503(a)(2)(A) of the Trade Agreements Act of 1979 for those products affected by the technical amendments made by P.L. 96–490, it is necessary to make certain conforming modifications to the TSUS.

NOW, THEREFORE, I, JIMMY CARTER, President of the United States of America, acting under the authority vested in me by the Constitution and the statutes, including but not limited to Section 604 of the Trade Act of 1974, Titles II and V of the Trade Agreements Act of 1979, and Section 3(b) of P.L. 96–490, do proclaim that:

(1) The amendments to the TSUS set forth in section 3(b) of P.L. 96–490 shall be effective on the date of this Proclamation and shall be effective as to articles exported to the United States on or after the date of this Proclamation;

(2) Schedule 4, part 1C of the TSUS is modified by deleting items 411.40 (as amended by P.L. 96–490) and 411.42 and by substituting the following in lieu thereof:

	"Papaverine and its salts:			
411.40	Products provided for in the Chemical Appendix to the Tariff Schedules	26.9% ad val.	11.6% ad val.	7¢ per lb. + 104% ad val.
411.42	Other	11.6% ad val.		7¢ per lb. + 104% ad val.";

(3) The rates of duty established for products of least developed developing countries (LDDC's) by Proclamation No. 4768 for item numbers 404.32, 406.36, and 408.24 of the TSUS shall be the rates inserted in the column entitled "LDDC" for items 403.74, 406.73, and 408.31, respectively, as added by section 3(a) of P.L. 96–490;

(4) The rates of duty, including rates in the column entitled "LDDC", and the staged reductions in those rates, established by Proclamation No. 4768 for item numbers 403.76, 408.32, 411.40, and 411.42, shall continue to apply to such item numbers, whether the provisions of the TSUS referred to by these item numbers were amended by P.L. 96–490 or modified by this Proclamation;

(5) The amendments made by paragraphs 2, 3, and 4 of this Proclamation shall be effective on the date of this Proc-

lamation and shall be effective with respect to articles exported on or after the date of this Proclamation.

IN WITNESS WHEREOF, I have hereunto set my hand this seventeenth day of December, in the year of our Lord nineteen hundred and eighty, and of the Independence of the United States of America the two hundred and fifth.

JIMMY CARTER

[Filed with the Office of the Federal Register, 10:46 a.m., December 18, 1980]

NOTE: The proclamation was announced by the White House Press Office on December 18.

National Advisory Council on Continuing Education

Appointment of Five Members. December 18, 1980

The President has appointed the following persons to be members of the National Advisory Council on Continuing Education for terms expiring September 30, 1983:

WILLIAM L. BLOCKSTEIN, of Madison, Wis., director of the Health Sciences Unit, professor of pharmacy, and clinical professor of preventative medicine at the University of Wisconsin;

CHARLES J. O'LEARY, of Orono, Maine, president of the Maine AFL–CIO and member of the Governor's Task Force on the Economics of Higher Education and the Title I Advisory Committee;

RAJENDRA PRASAD, of Los Altos, Calif., assistant superintendent of San Mateo schools; and

CONSTANCE H. TIMBERLAKE, of Syracuse, N.Y., chairperson and associate professor in the community services department of the University of Syracuse.

The President has also appointed Constance M. Carroll, of Novato, Calif., to be a member of the National Advisory Council on Continuing Education for the term expiring September 30, 1982. She is president of Indian Valley Colleges in the Marin Community College District of California.

National Advisory Council on Vocational Education

Appointment of Six Members. December 18, 1980

The President has appointed the following persons to be members of the National Advisory Council on Vocational Education for terms expiring January 17, 1983:

SAMUEL BERNSTEIN, of University City, Mo., executive director of the Jewish Employment and Vocational Service;

ROSE FONG CHAO, of Flushing, N.Y., manager of Capital Investors and Management Corp.;

ROGER ALLAN EMMERT, of Silver Spring, Md., coordinator of Federal and State educational programs, Archdiocese of Baltimore, Washington and Wilmington;

ROY ROSAVIO ESCARCEGA, of Los Angeles, Calif., vice president, social services division, the East Los Angeles Community Union;

RAY MARIE LEVIS, of Wayne, Mich., assistant superintendent, Wayne County Intermediate School District; and

HOPE M. ROBERTS, of Reno, Nev., chairman, Nevada Council for Vocational Education.

Christmas Pageant of Peace

Remarks on Lighting the National Community Christmas Tree. December 18, 1980

THE PRESIDENT. Merry Christmas, everybody.

AUDIENCE. Merry Christmas.

THE PRESIDENT. Come on. *Merry Christmas,* everybody.

AUDIENCE. Merry Christmas!

THE PRESIDENT. Much better.

This is my fourth Christmas that, as President of our great country, I've been privileged to participate in the Pageant of Peace. Last year, we had a very sober Christmas, and we all were hoping that there would be an early release of the American hostages. And along with that, we prayed that their lives would be spared, that they would stay in touch with all Americans who love them, and that we would not be forced to give up either our hope or our faith in God.

Our American hostages have not yet come home. But most of our prayers have been answered. They have stayed in touch with their families. So far as we know, they are safe and their lives have been spared.

Last weekend the families of the American hostages met here in Washington again to have a briefing by the State Department officials, including the Secretary of State, about the status of the negotiations for their release and to receive the information that we have about how those hostages are getting along. I asked the families of the hostages whether or not they wanted all the lights on the Christmas tree to be lit tonight, or whether they wanted us to light just the Star of Hope on top of the tree and then all Americans to pray that the hostages would come home. At that time, we might light the other lights on the tree and celebrate their safe return. The hostage families asked me to do this year the same thing we did last year. And that is just to light the Star of Hope and to hold the other lights unlit until the hostages come home. And they also asked me to ask all Americans to continue to pray for the lives and safety of our hostages and for their early return to freedom.

And now I would like to ask us just for about half a minute to pray to God fervently for our hostages, their lives, their safety, and their early freedom. If everyone would join me just for a half minute.

[*Pause for silent prayer.*]

Amen. And I want to ask all those who listen to my voice to continue to pray fervently that our prayers tonight for the hostages will be answered.

I am a Christian. I'm very proud of my faith. It's the most important element of my life. But I'm also President of a nation that has a wide range of kinds of religions, and also a President of a nation that believes very fervently in the separation of church and state, which means, to put it in simple terms, that the Government cannot tell any American how to worship. We know down through history that many people's lives have been lost, much blood has been shed, much hatred has been engendered because of religion. People have turned against one another, and even in recent years in the Middle East, the basis for the hatred and the misunderstanding, the bloodshed and the continued wars has been founded in a difference in religious belief.

Ours is a nation of immigrants, a nation of refugees, a nation of freedom, a nation of diversity. We don't understand exactly how God works. God doesn't always answer our prayers exactly the way we want Him to, and that's the reason why this year, the Pageant of Peace has as its theme, Faith, because it requires faith on someone who believes in God to trust God to answer our prayers as He sees fit.

In the first Christmas, the people who lived in the land of the Jews were hoping for a Messiah. They prayed God to send them that savior, and when the shepherds arrived at the place to see their prayers answered they didn't find a king, they

found a little baby. And I'm sure they were very disappointed to see that God had not answered their prayers properly, but we Christians know that the prayers had been answered in a very wonderful way. God knew how to answer prayer. The people who offered prayers in a very narrow and human way didn't understand how their prayers should be answered.

There was also a particular characteristic of that first Christmas, and that is gentleness, simplicity, love, a relationship between people who didn't understand each other very well, but who came to have their lives changed because of a simple faith.

My background is as a farmer and farmers have to have a lot of faith in order to keep on every year, planting a crop, not having control over what's going to happen next. You might think that cold winter, frozen land, snow, sleet, rain would not be a part of a successful farming operation. But God knows that in the wintertime the land has to lie fallow; there has to be a period of cold in order for the crops to grow when the Sun shines. A simple act of faith has been built up in farmers because of experience, yes, but because of their trust in God and in the future.

I noticed that our lovely Girl Scout's name is Lillian Smith. Is that right? One of the very famous Georgia writers is named Lillian Smith, and she wrote a small book called, "Memory of a Large Christmas." And to close my talk, let me tell you about that book.

Lillian Smith—a very famous writer—when she was a young child had a rich father. The family lived not very far from Plains, Georgia, and in that early part of her life, every Christmas they had a lot of presents, a big house, a lot of kinfolks, a lot of neighbors that came, and the Christmas was very happy. When she became a little older, her father lost everything he had, was absolutely bankrupt—the only thing he had left was a little tiny cottage in the mountains of north Georgia that they used to use as a game, for a summer camping place. That's all they had.

So, they moved up to the North Georgia mountains in the wintertime, and they thought it was going to be the worst Christmas ever. They didn't have any money. Their kinfolks were in south Georgia, they didn't know their neighbors, and they approached the Christmas with a great deal of dread and trepidation. And as the Christmas day approached there was a chain gang working nearby. How many of you know what a chain gang is—or was? A chain gang used to be prisoners who had chains on their legs and on their arms and had to do hard labor, and the chain gang members were murderers, bank robbers, one of them had burned down a barn—they were despised people. And Lillian Smith's father said, "Let's have a great Christmas. Let's invite the chain gang members to come and have Christmas with us."

They didn't have much to eat, nothing fancy, but they had enough to feed those despised, outcast people. And those chain gang members came in, the prisoners came into their little, tiny hut, and they began to laugh and sing songs and tell stories and eat the food heartily. They cleaned up the cabin, they washed the dishes, and they went back to a little railroad car that they were living in. It was very cold. And when they got through, Lillian Smith and her brothers and sisters and her parents agreed it was the greatest Christmas they ever had. It was a Christmas of simplicity, gentleness, understand-

ing, and love among people who were quite different one from the other.

So, as we approach this Christmas, in a time of concern, trepidation, not knowing what the future is going to bring, let's have faith that God will answer our prayers. And let's not just have a faith that sits down and doesn't move and waits for good things to happen, but a faith like the farmers have and like Lillian Smith's father had, to reach out and use the gentleness and the love that we know about to encompass others in our hearts. That will warm us inside. That will tell us again what the birth of the Christ Child meant to us and be an expression of Christmas. And that kind of Christmas, filled with love for one another, is a Christmas that we all want and the world really needs.

It's wonderful to be President of a great country like ours. And I wish you, and Rosalynn and Amy and all of us wish you a very, very merry Christmas.

Thank you very much.

[*At this point, the Carter family moved from the stage to the lighting stand.*]

Is anybody ready to light the tree?

AUDIENCE. Yes!

THE PRESIDENT. Is anybody ready to light the tree?

AUDIENCE. *Yes!*

THE PRESIDENT. Okay. I'm going to ask this Christmas not Amy, but my oldest grandson, Jason, to throw the switch and light the tree.

[*The President's grandson threw the switch, lighting the Star of Hope and 59 smaller trees.*]

And you probably noticed that in addition to the Star of Hope on top of the tree that there are 59 trees around the outside. Have they already explained what they are? Well, 50 for the States, 7 territories, 1 for senior citizens, and 1 for those who are missing in action, that we pray also will be alive and well if they still exist alive. And so, those are the 59 trees, and we all will continue to pray that we can turn the rest of the lights on when the hostages come home.

Goodby, thank you very much, and merry Christmas again.

NOTE: The President spoke at 5:47 p.m. on the Ellipse.

Civil Service Status for CETA Participants

Executive Order 12257. December 18, 1980

NONCOMPETITIVE CONVERSION OF CETA PARTICIPANTS TO CAREER OR CAREER-CONDITIONAL CIVIL SERVICE STATUS

By the authority vested in me as President of the United States of America by Sections 3301 and 3302 of Title 5 of the United States Code, and to provide opportunities for unemployed or disadvantaged persons to enter the Federal Civil Service, it is hereby ordered as follows:

1–101. Subject to the Civil Service laws, rules, and regulations, Executive agencies may, subject to approval by the Director of the Office of Personnel Management, give excepted appointments to qualified persons who have successfully completed job training funded through the Comprehensive Employment and Training Act, as amended (29 U.S.C. 801 *et seq.*) or a work experience program hosted by an Executive agency under this statute.

1–102. Such appointments may be to any position up to and including GS–3, or the equivalent thereof, for which the

appointee is otherwise qualified under the Civil Service laws, rules, and regulations.

1–103. No one shall be eligible for such an appointment if more than three months have expired since the successful completion of the job training or work experience program.

1–104. Excepted appointments under the authority of this Order are only authorized pursuant to an employment training program developed by an agency in accordance with guidelines established by the Office of Personnel Management. These guidelines will provide for due credit for training acquired during a hosted work experience program. Continued employment under such excepted appointments is subject to the satisfactory performance of assigned duties and satisfactory participation in such employment training program.

1–105. An agency may noncompetitively convert an excepted appointment under this authority to career or career-conditional appointment, provided the appointee satisfactorily completes at least six months of continuous service, and otherwise meets the qualifications and other requirements established by the Director of the Office of Personnel Management. Prior to an individual being converted to a career or career-conditional appointment, each agency shall conduct a careful and formal evaluation of the individual's performance.

1–106. The Director of the Office of Personnel Management shall issue employment training program guidelines which shall include procedures for periodically evaluating the performance of such appointees and for the prompt separation of those who do not satisfactorily perform assigned duties. The Director shall also prescribe such regulations as may be necessary to implement this Order.

JIMMY CARTER

The White House,
December 18, 1980.

[Filed with the Office of the Federal Register, 10:31 a.m., December 19, 1980]

NOTE: The Executive order was announced by the White House Press Office on December 19.

Wood Residue Utilization Act of 1980

Statement on Signing S. 1996 Into Law. December 19, 1980

I have today approved the enrolled bill, S. 1996, providing for a pilot program to encourage the efficient utilization of wood residues. The objective of the pilot program is to develop, evaluate, and demonstrate new and innovative means of wood utilization. The activities carried out will be applicable to both private forest lands and the lands of the National Forest System.

There is a significant opportunity to more efficiently utilize our timber resources. Annually, some 190 million dry tons of wood and wood residues are left on timber harvest areas in the Nation. Use of material now left in the forest and resulting from the manufacturing process will benefit local economies by providing the raw material for expanded or new processing facilities. It will benefit the environment by reducing the need to burn this material in order to prepare the site for the next crop of trees. And it will benefit the Nation's long-term timber supply. The legislation has special appli-

cation to developing uses of wood residues as an alternative energy source.

It is appropriate that the Federal Government engage in this 5-year pilot effort. By providing incentives—both financial and technical—we can encourage testing of various approaches and gain knowledge of the costs involved in such approaches. With this information, private concerns will be encouraged to initiate practices to improve wood utilization. I appreciate the support of many Members of Congress who worked diligently to fashion a bill which provides for strong teamwork between the private and public sectors in improving utilization.

I congratulate the private organizations who aided in the development of this measure, and in particular, the American Forestry Association. A continuing interest by a broad representation of interest groups is important to a successful application of the pilot program.

Finally, I want to emphasize that efforts to improve utilization of the forest resource will be carried out in an environmentally sound manner. Pressure on our renewable resources as a result of accelerated utilization must not be allowed to jeopardize the perpetuation of those resources.

NOTE: As enacted, S. 1996 is Public Law 96-554, approved December 19.

Digest of Other White House Announcements

The following listing includes the President's public schedule and other items of general interest announced by the White House Press Office and not included elsewhere in this issue.

December 14

The President returned to the White House from Camp David, Md.

December 15

The President met at the White House with:

—Zbigniew Brzezinski, Assistant to the President for National Security Affairs;

—Frank B. Moore, Assistant to the President for Congressional Liaison;

—Alonzo L. McDonald, Jr., Assistant to the President, James T. McIntyre, Jr., Director of the Office of Management and Budget, and William J. McGill, Chairman of the President's Commission for a National Agenda for the Eighties;

—Mayor Steven Pawlings of Utica, N.Y;

—Mr. McIntyre.

The President and Mrs. Carter hosted a dinner for members of the Cabinet and senior White House staff on the State Floor of the White House.

December 16

The President met at the White House with:

—Dr. Brzezinski;

—Mr. Moore;

—Sam Brown, Director of ACTION;

—the President's Advisory Committee on Women.

In separate telephone calls, the President spoke first with House Majority Leader John Brademas and House Minority Leader John J. Rhodes, and then with Senate Majority Leader Robert C. Byrd and Senate Minority Leader Howard H. Baker, Jr., on the occasion of the adjournment of the 96th Congress.

December 17

The President met at the White House with:

—Dr. Brzezinski;

—the Vincent Peperno family, who had been invited to the White House during a townhall meeting at the Pittston Area Senior High School in Yatesville, Pa., on October 15;

—Frank Press, Director of the Office of Science and Technology Policy;

—Mr. Moore;

—John W. Gardner, former chairman of Common Cause.

The President and Mrs. Carter hosted a Christmas reception in the afternoon for Residence staff on the State Floor of the White House.

The President and Mrs. Carter hosted a Christmas party in the evening for White House correspondents on the State Floor of the White House.

December 18

The President met at the White House with:

—Dr. Brzezinski;

—Richard F. Celeste, Director of the Peace Corps;

—Mr. Moore;

—administration officials to review the fiscal year 1982 budget.

The President and Mrs. Carter hosted the Congressional Christmas Ball on the State Floor of the White House.

December 19

The President met at the White House with:

—Dr. Brzezinski;

—Vice President Walter F. Mondale, Secretary of State Edmund S. Muskie, Secretary of Defense Harold Brown, Deputy Secretary of State Warren M. Christopher, Jack H. Watson, Jr., Assistant to the President, and Dr. Brzezinski;

—Mr. Moore.

The President left the White House for a weekend stay at Camp David.

NOMINATIONS SUBMITTED TO THE SENATE

NOTE: The Congress having adjourned *sine die* on Tuesday, December 16, no nominations were submitted during the period covered by this issue. The first session of the 97th Congress will convene on Monday, January 5, 1981.

CHECKLIST OF WHITE HOUSE PRESS RELEASES

NOTE: All releases of the White House Press Office have been included in this issue.

ACTS APPROVED BY THE PRESIDENT

Approved December 15, 1980

H.R. 7631 ..... Public Law 96–526
Department of Housing and Urban Development—Independent Agencies Appropriation Act, 1981.

H.R. 8105 ..... Public Law 96–527
Department of Defense Appropriations Act, 1981.

H.R. 7591 ..... Public Law 96–528
An act making appropriations for Agriculture, Rural Development, and Related Agencies programs for the fiscal year ending September 30, 1981, and for other purposes.

H.J. Res. 205 ..... Public Law 96–529
A joint resolution authorizing appropriation of funds for acquisition of a monument to Doctor Ralph J. Bunche and installation of such monument in Ralph J. Bunche Park in New York City.

H.R. 8061 ..... Public Law 96–530
District of Columbia Appropriation Act.

H.R. 6243 ..... Public Law 96–531
An act to provide that the park referred to as the East Lake Park located within the West Point Lake project on the Chattahoochee River, Georgia, shall hereafter be known and designated as the "R. Shaefer Heard Park".

S. 2134 ..... Public Law 96–532
An act to provide for the acquisition of certain property in square 758 in the District of Columbia as an addition to the grounds of the United States Supreme Court Building.

H.R. 927 ..... Private Law 96–72
An act for the relief of Doctor Ka Chun Wong, and his wife, Marilyn Wong.

ACTS APPROVED—Continued

Approved December 16, 1980

H.R. 6942 Public Law 96–533
International Security and Devclopment Cooperation Act of 1980.

S. 1835 Public Law 96–534
An act to extend the Joint Funding Simplification Act of 1974.

H.R. 5856 Public Law 96–535
An act to amend title 32, United States Code, to allow Federal recognition as officers of the National Guard of members of the National Guard of the Virgin Islands in grades above the grade of colonel.

H.J. Res. 644 Public Law 96–536
A joint resolution making further continuing appropriations for the fiscal year 1981, and for other purposes.

S. 576 Private Law 96–73
An act for the relief of Larry Grathwohl.

Approved December 17, 1980

S. 2728 Public Law 96–537
Indian Health Care Amendments of 1980.

S. 988 Public Law 96–538
Health Programs Extension Act of 1980.

H.R. 7018 Public Law 96–539
An act to extend the Federal Insecticide, Fungicide, and Rodenticide Act until September 30, 1981, and for other purposes.

S. 3074 Public Law 96–540
Department of Energy National Security and Military Applications of Nuclear Energy Authorization Act of 1981.

H.R. 6975 Public Law 96–541
An act to extend certain temporary tax provisions, and for other purposes.

S. 3235 Public Law 96–542
An act to clarify certain effective date provisions of the Customs Courts Act of 1980.

H.R. 7385 Public Law 96–543
An act to authorize the Secretary of the Interior to transfer certain land and facilities used by the Bureau of Mines, and for other purposes.

H.J. Res. 601 Public Law 96–544
An act making an appropriation for the International Monetary Fund for the fiscal year ending September 30, 1981.

Approved December 18, 1980

H.R. 1298 Public Law 96–545
An act to designate the United States Post Office and Federal Building in Huntington, West Virginia, as the "Sidney L. Christie Federal Building".

ACTS APPROVED—Continued

Approved December 18—Continued

H.R. 8173 Public Law 96–546
An act to provide for distribution in the United States of certain International Communication Agency films relating to President Lyndon Baines Johnson.

S. 1391 Public Law 96–547
An act to amend section 9 of the National Climate Program Act to extend the authorization for appropriations for fiscal year 1981, and for other purposes.

H.R. 8404 Public Law 96–548
An act to designate the Federal Building-United States Courthouse in Sacramento, California, the "John E. Moss Federal Building-United States Courthouse".

S. 1972 Public Law 96–549
An act to authorize the Secretary of the Interior to reimburse certain purchasers of subleases from, and creditors of, the Sangre de Cristo Development Company, Incorporated, and for other purposes.

S. 444 Private Law 96–74
An act for the relief of the Jewish Employment Vocational Services, Saint Louis, Missouri.

S. 453 Private Law 96–75
An act for the relief of Joe L. Frazier of Elko, Nevada.

S. 1307 Private Law 96–76
An act for the relief of Gerald W. Frye.

S. 1615 Private Law 96–77
An act for the relief of James R. Thornwell.

H.R. 4522 Private Law 96–78
An act for the relief of Annette Jutta Wohrle.

H.R. 5687 Private Law 96–79
An act for the relief of Michael G. Macdonald.

H.R. 5788 Private Law 96–80
An act for the relief of Jun Ae Hee.

H.R. 8386 Private Law 96–81
An act for the relief of Roy P. Benavidez.

Approved December 19, 1980

H.R. 8298 Public Law 96–550
An act to designate certain National Forest System lands in the State of New Mexico for inclusion in the National Wilderness Preservation System, and for other purposes.

H.R. 8235 Public Law 96–551
An act to grant the consent of the Congress to the Tahoe Regional Planning Compact, and to authorize the Secretary of Agriculture and others to cooperate with the planning agency thereby created.

ACTS APPROVED—Continued

Approved December 19—Continued

H.R. 3351 Public Law 96–552
An act to amend chapter 55 of title 10, United States Code, to authorize dependents of members of the uniformed services serving on active duty to use CHAMPUS inpatient cost-sharing rates for certain surgery performed on an outpatient basis.

S. 2318 Public Law 96–553
An act to revise the boundary of Crater Lake National Park in the State of Oregon, and for other purposes.

S. 1996 Public Law 96–554
Wood Residue Utilization Act of 1980.

H.R. 5182 Public Law 96–555
An act to amend the Chesapeake and Ohio Canal Development Act to change the termination date of the Chesapeake and Ohio Canal National Historical Park Commission from the date ten years after the effective date of such Act to the date twenty years after such effective date.

H.J. Res. 570 Public Law 96–556
A joint resolution to provide for a temporary increase in the public debt limit.

H.R. 7147 Public Law 96–557
An act to provide that certain land of the United States shall be held by the United States in trust for certain communities of the Mdewakanton Sioux in Minnesota.

S. 2069 Public Law 96–558
An act to authorize the Architect of the Capitol to contract for personal services with individuals, firms, partnerships, corporations, associations, and other legal entities.

H.R. 1316 Private Law 96–82
An act for the relief of Kuo-Yao Cheng.

H.R. 3869 Private Law 96–83
An act for the relief of Eileen Angella Crosdale.

ACTS APPROVED—Continued

Approved December 19—Continued

H.R. 4139 Private Law 96–84
An act for the relief of Feeronaih Abbosh.

H.R. 4778 Private Law 96–85
An act for the relief of Sada Kim.

H.R. 5067 Private Law 96–86
An act for the relief of Doctor Toomas Eisler and Carmen Elizabeth Eisler.

H.R. 5157 Private Law 96–87
An act for the relief of Lilia Ester Cantu.

H.R. 5379 Private Law 96–88
An act for the relief of Jaramporn Sermsri and Akharata Sermsri.

S. 551 Private Law 96–89
An act for the relief of Fred W. Sloat of Salt Lake City, Utah.

H.R. 935 Private Law 96–90
An act for the relief of Jesse Kuo Tang and Sharon Kuo Tang.

H.R. 936 Private Law 96–91
An act for the relief of Kit Tung.

H.R. 2433 Private Law 96–92
An act for the relief of Zora Singh Sunga.

H.R. 2872 Private Law 96–93
An act for the relief of Olivia Manaois Abrasaldo.

H.R. 3096 Private Law 96–94
An act for the relief of Raymond M. Gee.

H.R. 3138 Private Law 96–95
An act for the relief of Surip Karmowiredjo.

H.R. 3707 Private Law 96–96
An act for the relief of Joy Marsia Dehaney.

H.R. 5745 Private Law 96–97
An act for the relief of Michael Chinwen Ke.

H.R. 6030 Private Law 96–98
An act for the relief of Elena Patricia Mattos.

S. 1772 Private Law 96–99
An act for the relief of Min-Zen Lin.

S. 2849 Private Law 96–100
An act for the relief of Charles Jeffrey Greene.

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